

BRITISH COLUMBIA
UTILITIES COMMISSION

Order

Number **G-91-99** 

TELEPHONE: (604) 660-4700 BC TOLL FREE: 1-800-663-1385 FACSIMILE: (604) 660-1102

SIXTH FLOOR, 900 HOWE STREET, BOX 250 VANCOUVER, B.C. V6Z 2N3 CANADA web site: http://www.bcuc.com

# IN THE MATTER OF the Utilities Commission Act, R.S.B.C. 1996, Chapter 473

and

the British Columbia Hydro and Power Authority Price Dispatched Curtailment Program - Rate Schedule 1849

BEFORE:

P. Ostergaard, Chair
L.R. Barr, Deputy Chair
P.G. Bradley, Commissioner
B.L. Clemenhagen, Commissioner
K.L. Hall, Commissioner
F.C. Leighton, Commissioner

#### ORDER

#### **WHEREAS:**

- A. On December 4, 1998, British Columbia Hydro and Power Authority ("B.C. Hydro") applied to the Commission for an Order, pursuant to Sections 58 and 61 of the Utilities Commission Act ("the Act"), that B.C. Hydro may charge and collect certain rates in accordance with the terms of Rate Schedule 1849, "Special Provisions for the Price Dispatched Curtailment ("PDC") Pilot Program", for a period from December 14, 1998 to February 28, 1999; and
- B. The Commission by Order No. G-107-98, approved the PDC Pilot Program for the period December 14, 1998 through February 28, 1999, and required B.C. Hydro to provide the Commission with a detailed evaluation report by March 31, 1999. On March 31, 1999, B.C. Hydro filed its PDC Evaluation Report in accordance with the Order; and
- C. In a letter dated April 20, 1999, the Commission requested comments from interested parties regarding B.C. Hydro's PDC Pilot Program and the Evaluation Report; and
- D. The Commission reviewed the PDC Pilot Program, the Evaluation Report and comments received from interested parties and, on May 28, 1999, issued Order No. G-57-99, which began a process to develop a permanent PDC Program by establishing a Workshop for June 17, 1999; and
- E. On May 31, 1999, B.C. Hydro requested that the PDC Workshop be postponed and that the Commission approve amendments to Rate Schedule 1849, to allow it to be effective June 1, 1999; and
- F. On June 1, 1999, the Commission asked parties interested in the PDC Program to comment on B.C. Hydro's May 31, 1999 request and to respond by June 2, 1999; and
- G. The Commission reviewed the B.C. Hydro filing and responses from interested parties; and
- H. The Commission, by Order No. G-64-99, rescinded Order No. G-57-99, approved for B.C. Hydro Rate Schedule 1849, effective June 1, 1999, on a temporary basis until a permanent PDC Program could be approved by the Commission in the fall of 1999, and ordered B.C. Hydro to file an application for a permanent PDC Program by August 13, 1999; and

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- I. In a letter dated August 9, 1999, B.C. Hydro submitted that, despite Order No. G-64-99, "it is B.C. Hydro's decision as to whether or not we offer a PDC Program to our customers"; and
- J. B.C. Hydro stated in its August 9, 1999 letter, that it did not intend to file an application for a new PDC Program at that time, that it intended to begin negotiating on a one-to-one basis with interested individual industrial customers, and that the new contracts may not constitute a service regulated under the Act, although contracts which require variations to the Electricity Supply Agreement may require Commission approval; and
- K. In its August 9, 1999 letter, B.C. Hydro suggested that "the PDC Pilot Program be extended until 31 December, 1999"; and
- L. In a letter dated August 19, 1999, counsel for the Joint Industry Electricity Steering Committee submitted that the existing PDC Program is a tariff item clearly within the Commission's jurisdiction and requested that the Commission require B.C. Hydro to act in accordance with Order No. G-64-99 and, if B.C. Hydro failed to comply, that the Commission review the PDC Program as filed and require such modifications to the program as the evidence and submissions presented during the review may require; and
- M. In a letter dated August 19, 1999, the British Columbia Public Interest Advocacy Centre submitted that the PDC Program is reviewable under the Act, and that the Commission should proceed with a review of the Program; and
- N. In a letter dated August 25, 1999, B.C. Hydro stated that it had begun discussions with several customers regarding individual contracts on market-based load curtailment opportunities.

#### **NOW THEREFORE** the Commission orders as follows:

- 1. The Commission directs that an oral public hearing be held in two phases to consider the PDC Program: Phase I to determine the Commission's jurisdiction to regulate such a program and any modifications to the PDC Program; and Phase II to determine if any modifications to the existing PDC Program are warranted by the evidence. Oral argument on each phase will occur at the end of each phase. The Commission may hear evidence on both phases prior to rendering a full decision, but some participants may wish to provide evidence and argument that jurisdiction issues should be resolved prior to discussion of PDC Program modifications.
- 2. Parties are directed to file Submissions, Information Requests and Responses for both phases of the hearing as set out in the attached Regulatory Timetable (Appendix B), and Issues List (Appendix C), to this Order.
- 3. A Pre-hearing Conference will be held at 9:00 a.m., October 5, 1999, in the Commission Hearing Room to consider procedural matters, the issues list and any other preliminary matters.
- 4. Pursuant to Sections 61(3) and 63 of the Act, the existing PDC Program offered under Rate Schedule 1849 is to continue without modification until a future Order of the Commission resolves the jurisdiction issues and determines any appropriate modifications to the PDC Program.

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- 5. A Notice of Public Hearing is attached as Appendix A to this Order. B.C. Hydro is required to publish the Notice, as soon as possible, in the Vancouver Sun and Province newspapers.
- 6. B.C. Hydro is to provide all known interested parties and customers in the PDC Program with a copy of this Order.

**DATED** at the City of Vancouver, in the Province of British Columbia, this 8<sup>th</sup> day of September 1999.

**BY ORDER** 

Original signed by:

Peter Ostergaard Chair

Attachments



APPENDIX A to Order No. G-91-99 Page 1 of 2

SIXTH FLOOR, 900 HOWE STREET, BOX 250 VANCOUVER, B.C. CANADA V6Z 2N3 TELEPHONE: (604) 660-4700 BC TOLL FREE: 1-800-663-1385 FACSIMILE: (604) 660-1102

#### ROBERT J. PELLATT COMMISSION SECRETARY Commission.Secretary@bcuc.com web site: http://www.bcuc.com

#### NOTICE OF PUBLIC HEARING

The British Columbia Hydro and Power Authority Price Dispatched Curtailment ("PDC") Program Rate Schedule 1849

Date: November 22, 1999

Time: 9:00 a.m. Location: Hearing Room

**British Columbia Utilities Commission** 

Sixth Floor, 900 Howe Street, Vancouver, B.C.

#### THE REGULATORY PROCESS

A Price Dispatched Curtailment program enables B.C. Hydro and participating industrial customers to share the financial benefits in times of high market prices for electricity, through a temporary curtailment of the customer's electricity consumption.

An oral public hearing will be held in two Phases to consider B.C. Hydro's existing PDC Program (Rate Schedule 1849). Phase I considers the Commission's jurisdiction to regulate such a program and any modifications to the existing Program. Phase II is to determine if any modifications to the existing Program are warranted by the evidence.

Oral argument on each phase will occur at the conclusion of that phase. The Commission may hear evidence on both phases prior to rendering a full decision, but some participants may wish to provide evidence and argument that jurisdiction issues should be resolved prior to discussion of Program modifications.

#### PUBLIC INSPECTION OF THE APPLICATION

Copies of Order No. G-91-99 and all other material related to this hearing are available for inspection at:

#### **British Columbia Hydro and Power Authority**

Head Office: Rates and Regulatory Affairs Department

13<sup>th</sup> Floor, 333 Dunsmuir Street, Vancouver, B.C.

Telephone: (604) 623-4046

#### **British Columbia Utilities Commission**

Sixth Floor, 900 Howe Street, Vancouver, B.C.

#### PARTICIPATION IN THE PUBLIC HEARING

Those customers or persons wishing to participate in the public hearing are to advise the Commission Secretary in writing by Friday, October 1, 1999, of their intention to become Intervenors or Interested Parties. Registered Intervenors who actively participate in the proceedings will receive copies of all submissions, correspondence and filed documentation. Interested Parties who register with the Commission will receive a copy of all Orders issued, as well as the Commission's Decision.

#### INFORMATION REQUESTS

B.C. Hydro will file its submissions by October 8, 1999. Intervenors requesting additional information concerning B.C. Hydro's submissions, should submit their requests no later than Friday, October 22, 1999. B.C. Hydro is required to respond to information requests no later than Monday, November 1, 1999.

#### SUBMISSIONS BY INTERVENORS

Intervenors must file two copies of their written submissions or evidence concerning B.C. Hydro's PDC Program, one with the Commission Secretary at Box 250, 900 Howe Street, Vancouver, B.C., V6Z 2N3 and the other with B.C. Hydro with the Rates and Regulatory Affairs Department, 333 Dunsmuir Street, 13<sup>th</sup> Floor, Vancouver, B.C. V6B 5R3, no later than Monday, November 15, 1999.

#### **FURTHER INFORMATION**

Persons intending to participate in the PDC Program proceedings and who are uncertain how to proceed, may contact Mr. Robert J. Pellatt, Commission Secretary, or Mr. Jim Fraser, Manager of Strategic Services, as follows:

Telephone: (604) 660-4700 Facsimile: (604) 660-1102

B.C. Toll Free: 1-800-663-1385 E-mail: commission.secretary@bcuc.com

BY ORDER

Original signed by:

Robert J. Pellatt Commission Secretary

## **REGULATORY TIMETABLE**

## British Columbia Hydro and Power Authority Price Dispatched Curtailment Program - Rate Schedule 1849

**ACTION DATE** Deadline for Intervenor Registration October 1, 1999 Pre-hearing Conference October 5, 1999 Deadline for filing Participant Assistance Budgets October 8, 1999 Submission by British Columbia Hydro and Power Authority October 8, 1999 October 22, 1999 **Information Requests** November 1, 1999 Responses to Information Requests Submissions of Intervenors November 15, 1999 Commencement of Public Hearing November 22, 1999

### PRELIMINARY ISSUES LIST

### British Columbia Hydro and Power Authority Price Dispatched Curtailment Program - Rate Schedule 1849

#### **Jurisdictional Issues**

- 1. Is the existing Price Dispatched Curtailment ("PDC") tariff a regulated service or regulated rate under the Utilities Commission Act?
- 2. (a) Are individual PDC agreements "contracts" subject to Section 64 of the Utilities Commission Act?
  - (b) Are individual PDC agreements Energy Supply Contracts as defined in Section 68 of the Utilities Commission Act, and therefore subject to Section 71?
- 3. Does the Commission have jurisdiction to order new or amended PDC tariff schedules and rates under Sections 58, 59, and/or 60 of the Utilities Commission Act?
- 4. Can a utility use assets which have been built under Certificates of Public Convenience and Necessity for service to customers and included in the rates of regulated tariffs for non-regulated purposes without the consent of the Commission?

## **Program Issues**

- 1. Pricing:
  - determinations of utility and customer incremental costs and lost revenues;
  - appropriate sharing of net revenue; and
  - impacts on other rate schedules
- 2. Terms and Conditions:
  - eligibility;
  - conditions required to initiate a curtailment event; and
  - post-curtailment makeup of Rate Schedules 1821/1848 electricity sales volumes.