

SIXTH FLOOR, 900 HOWE STREET, BOX 250 VANCOUVER, B.C. V6Z 2N3 CANADA web site: http://www.bcuc.com

# BRITISH COLUMBIA UTILITIES COMMISSION Order Number **G-134-99**

TELEPHONE: (604) 660-4700 BC TOLL FREE: 1-800-663-1385 FACSIMILE: (604) 660-1102

#### IN THE MATTER OF the Utilities Commission Act, R.S.B.C. 1996, Chapter 473

and

West Kootenay Power Ltd. 2000-2002 Preliminary Revenue Requirements Application 1999 Annual Review

BEFORE:	P. Ostergaard, Chair)L.R. Barr, Deputy Chair)P.G. Bradley, Commissioner)B.L. Clemenhagen, Commissioner)K.L. Hall, Commissioner)F.C. Leighton, Commissioner)	December 16, 1999	
	B.L. Clemenhagen, Commissioner ) K.L. Hall, Commissioner )		,

#### WHEREAS:

A. Commission Order No. G-123-98 approved the December 15, 1998 Settlement Agreement extending the rate adjustment mechanism ("the Incentive Mechanism") approved by Commission Order No. G-73-96, for the year ending December 31, 1999; and

ORDER

- B. The terms of the Settlement Agreement required that West Kootenay Power Ltd. ("WKP") file a multiyear rate-making proposal to commence January 2000; and
- C. The Settlement Agreement included an Annual Review process, to assess WKP's performance and to make adjustments against 1998 and 1999 Revenue Requirements; and
- D. In accordance with Commission Order No. G-94-99 the Commission initiated a Negotiated Settlement Process and an Annual Review; and
- E. On November 8, 1999, WKP filed its 2000-2002 Preliminary Revenue Requirements Application ("the Application"). WKP applied, pursuant to the Utilities Commission Act ("the Act"), for an Order to set rates in accordance with an amended Incentive Mechanism for the period beginning January 1, 2000 and ending December 31, 2002; and
- F. A negotiated settlement was reached among the participants and circulated to all Registered Intervenors, Interested Parties and the Commission on December 2, 1999; and

BRITISH COLUMBIA UTILITIES COMMISSION Order Number **G-134-99** 

- G. The Commission received letters on the negotiated settlement from the City of Kelowna, Natural Resource Industries, Hedley Improvement District, the British Columbia Public Interest Advocacy Centre, and the Kootenay-Boundary Regional Association/Nelson-Creston Constituency Association – Green Party; and
- H. The Commission has considered the Application and is satisfied that the negotiated settlement, attached as Appendix A hereto, is necessary and in the public interest.

**NOW THEREFORE** the Commission orders as follows:

- 1. The Commission approves the negotiated settlement, attached as Appendix A, in its entirety.
- 2 The 1998 and 1999 Revenue Requirement adjustments are approved.
- 3. WKP is ordered to file a Final Rate Application which reflects the terms of the negotiated settlement, effective January 1, 2000.

**DATED** at the City of Vancouver, in the Province of British Columbia, this 17<sup>th</sup> day of December 1999.

BY ORDER

Original signed by:

Peter Ostergaard Chair

Attachment



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SIXTH FLOOR, 900 HOWE STREET, BOX 250 VANCOUVER, B.C. CANADA V6Z 2N3 TELEPHONE: (604) 660-4700 BC TOLL FREE: 1-800-663-1385 FACSIMILE: (604) 660-1102

WILLIAM J. GRANT EXECUTIVE DIRECTOR, REGULATORY AFFAIRS & PLANNING bill.grant@bcuc.com web site: http://www.bcuc.com

#### CONFIDENTIAL

VIA FACSIMILE

November 22, 1999

**Dear Participants:** 

#### Re: Proposed Settlement of Issues West Kootenay Power Ltd. 2000-2002 Revenue Requirements and Incentive Mechanism Application

The purpose of this letter is to record the proposed settlements achieved with respect to the West Kootenay Power Ltd. ("WKP") 2000-2002 Revenue Requirements and Incentive Mechanism Application filed November 8, 1999. The enclosed proposed settlement remains confidential until it is submitted to the British Columbia Utilities Commission for consideration. I, therefore ask that you provide to me a communication of endorsement for the proposal by Monday, November 29, 1999. At that time, the Settlement Agreement will be made public and provided to the Commission and all interested parties.

WKP has recalculated the revenue requirements schedules to reflect the settlement adjustments. The income tax expense has increased due to the decrease in the RSA credit. In accordance with the Settlement Agreement, if the actual income taxes are different, the variance is flowed through to customers in the following year. WKP has also provided the enclosed description of the Demand Side Management Incentive Mechanism for 2000.

It is recognized by all the parties that the agreement represents a package proposal within which there has been give and take by all parties. No issue is to be severed from the proposed settlement without allowing signatories the opportunity to address other related issues in the package.

In accordance with the NSP Guidelines, the right of parties to dissent from a proposed agreement is explicitly recognized by the Commission. If a party dissents, it can submit a written argument to the Commission panel. If the Commission panel is of the view that the dissent is reasonable and material, it may request written rebuttal argument or, where the settlement review process is to occur at an oral hearing, request argument at the oral hearing. If the dissent is determined to be reasonable and material, the dissenting party retains the right to present evidence and to cross-examine, or to rebut the evidence of others if there is a written hearing.

Yours truly,

W.J. Grant

WJG/lm

Enclosure

cc: Mr. Robert H. Hobbs, Director, Regulatory and Government Affairs West Kootenay Power Ltd.

WKP/00/02RR-IM Agrmt Ltr

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#### West Kootenay Power Ltd. Revenue Requirements 2000-2002 and Incentive Mechanism Review Settlement Agreement – Final Draft November 19, 1999

#### CONFIDENTIAL

### 1. Limitation on Annual Rate Increase

Parties agree that the annual rate increase in each of the three years of this Settlement Agreement will be no higher than 5 percent, considered as the average of all rate classes. In the event that recovery of approved costs cannot be accommodated within that increase, WKP will propose a mechanism for managing its recovery of costs within this cap. If necessary, WKP may utilize a funding adjustment to past years' depreciation to create a Rate Stabilization Fund.

2. Base Costs

Base costs are accepted as proposed and will not be re-based for the test period.

3. Operating Expenses

The parties accept that the productivity improvement factors for Operating Expenses shall be 2, 2 and 2 percent for each of the three years of the test period.

3.1 Capitalized Overhead, Wheeling, and Water Fees

Parties accept the forecasts for these items as listed at Tab 2, Page 8 of the Application.

- 3.2 Extraordinary O&M
- The Wide Area Network Lease will be included in extraordinary O&M.
- The Environmental Management System will be excluded from extraordinary O&M.
- The pension adjustments as listed at Tab 2, page 13 are accepted.
- The head office lease payments in excess of \$200,000 are accepted, although O&M productivity factors will apply to these expenses.
- Parties accept a mechanism to adjust rates in the year following completion of Extraordinary O&M cost accounts for variances from

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forecast as a flow-through component in the annual statement of adjustments.

- Parties accept a mechanism to make adjustments to O&M costs and the related capital expenditure when a lower-cost financing alternative is available and the Commission approves the adjustment. For CPCN projects, a discounted revenue requirement comparison of the capital and O&M alternatives is required. WKP will notify the Commission of any leasing arrangements of non-CPCN projects. Projects related to the Kelowna office are to reflect any changes to existing leases and capital including any new lease costs.
- 3.3 Other Income

Parties agree that WKP, at each annual review, will declare any anticipated extraordinary income for the next year and that the declared income will be included in the determination of revenue requirements for that year.

4. Financing Costs

Parties accept financing costs as shown at Tab 2, page 14 of the Application.

5. Return on Equity

Parties accept that WKP's allowed ROE will be set 40 basis points above the ROE set by the Commission for a benchmark low-risk utility.

6. Amortization Expense

Parties accept that the depreciation rate for transmission and distribution assets will be extended to 50 years effective on a prospective basis from January 1, 2000. This will apply to new and existing plant.

7. Tax Expense

Variances from the forecast effective income tax rate will be a 100 percent flow-through to customers. Parties accept that property tax and the B.C. capital tax will be treated in the manner described at Tab 2, page 17 of the Application.

### 8. Base Capital

The parties accept that the productivity improvement factors for all Base Capital shall be 2, 2 and 2 percent for each of the three years of the test period.

The parties accept the forecast for all categories as listed at Tab 2, page 23 of the Application. Parties note that if Princeton Light and Power leaves the West Kootenay system, then the cost driver for Transmission and Distribution Upgrades will need to be re-based.

All parties reserve their rights to argue, at the Annual Reviews or following the three years of this Settlement Agreement, that significant changes to target costs require adjustments to base levels. In particular, capital investments in the 230 Kv system and substation upgrades may affect base capital targets.

9. Extraordinary Capital Expenditures

Parties accept the Extraordinary Capital Expenditures listed at Tab 2, page 30 of the Application (Table 8-B, Aggregate Capital Expenditures). Parties accept that the timing of these capital expenditure projects are firm for the year 2000 but the timing and amounts may be adjusted at the Annual Review for the years 2001 and 2002. WKP must demonstrate the need for any changes.

All parties are concerned that projects proceed in a timely fashion to achieve power quality and quality of service improvements at the least cost possible. Three requirements are established:

- Cost Containment: Each CPCN application (including the one filed November 10, 1999) will include proposals for standards, mechanisms and incentives for cost containment and cost-sharing as WKP believes appropriate to the individual project. Parties may argue to the Commission in favour of specific cost containment and scheduling measures.
- Timing: WKP must file CPCN applications for the upcoming year within that year or be penalized by not sharing in other financial incentives in this Settlement Agreement.
- Power Quality and Quality of Service: WKP will file a report by February 29, 2000 that will endeavour to propose a performance standard on power quality to apply in the year 2000. That report will also address the specific plans to maintain quality of service in the

Nelson/South Slocan areas. The report will be provided to participants in this process, and the Commission will solicit the views of participants on the report and the process for dealing with the report.

In addition to the forecasts listed at Tab 2, page 30, the Osoyoos Indian Band right-of-way and the CNR right-of-way will be treated as extraordinary items in the year 2000 and will be filed as CPCNs and included in the totals when approved.

#### 10. Power Purchases

Parties accept cancellation of the Power Purchase Variance Mechanism and the Market Incentive Mechanism. Parties accept that WKP will be responsible for the power purchase variances from load variances, described as the difference between the Forecast Power Purchase Expense ("FPPE") and the Adjusted Power Purchase Expense ("APPE"). The calculation of the APPE should include the contract commitments made at the start of the year.

Parties accept the addition of a Power Purchase Price Variance ("PPPV") mechanism based on the difference between the APPE and the Actual Power Purchase Expense, as defined at Tab 4, Appendix A of the Application. Up to \$1 million in PPPV, the sharing of the PPPV for any year will be 65 percent to the ratepayer and 35 percent to West Kootenay Power, and will be 75 percent to the ratepayer and 25 percent to WKP on any remaining amount.

Parties accept the year 2000 power purchase forecasts as described at Tab 4 of the Application, as amended by Section 11 of this agreement.

#### 11. Load Forecast

Parties accept the load forecast in the application with the addition of 5 GWh to the residential forecast as suggested by WKP and accepted by the load forecast Committee.

#### 12. Demand Side Management

Parties accept the DSM Incentive Mechanism as presented by the DSM Committee. Spending estimates for 2001 and 2002 will be as set out in the DSM business plan, but may be amended following the Annual Reviews.

13. Performance Standards

Parties accept the performance standards as described at Tab 2, page 6 of the Application, as amended by Section 9 of this Agreement.

#### 14. Additional Items

Parties agree to a variance from Generally Accepted Accounting Principles ("GAAP") to allow post-retirement benefits to be recorded on a cash basis.

Parties accept the deferral of incremental costs for regulatory and related activities as they arise until those costs can be incorporated into rates.

Parties accept the deferral of issue costs of the Series I five-year term loan.

Parties accept the deferral of \$26,500 in Y2K costs if power is uninterrupted on January 1, 2000, except for acts of God/B.C. Hydro. Other Y2K expenses incurred in 1999 are to be expensed in that year.

#### 15. Commercial Customers

Parties agree that WKP will provide customer information and education about the demand charge component of the customer bill.

Parties agree that WKP will undertake a customer bill analysis to show the impact of the demand charge on commercial customers' electricity bills. Parties also agree that WKP will complete and deliver that analysis to the largest 20 percent of their commercial customers before the next Annual Review.

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# 2. Revenue Requirements

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### Table 2-A Revenue Requirements

								Refe	ren	68
		2	000		2001	2	002	Tab	P	age
				(0	100°s)					
1	POWER PURCHASES	5	45,558	\$	45.395	\$	46.258	4		
2	O PERATING EXPENSES							2		8
3	Operating & Maintenance		26,538		26,761		27,062			
4	Extraordinary O&M		699		696		694			
5	Capitalized overhead		(3,353)		(3,414)		(3,465)			
6	Wheeling		3,592		4,194		4,251			
7	Water fees		7,189		7,773		8,046			
8	Other income		(3,196)	1	(3,307)		(3,429)			
9			31,468		32,703		33,160			
	FINANCING COSTS							2	2	14
11			14,722		16,679		19,362			
12	· · · · · · · · · · · · · · · · · · ·		12,425		13,867		15,556			
13			9,892		12,050		13,447			
14			(628)	)	(2,457)		(4.054)			
1			36.411		40,139		44.311			
	B TAX EXPENSE							:	2	17
1			7,615		8,499		9,535			
1			9,143		10,323		11,144			
1			892		902		978			
2	0		17,650	1	19,724		21,657			
2	1 REVENUE REQUIREMENTS		131,088	5	1 <b>37,961</b>		1 <b>45,3</b> 85			
2	2 ADJUSTMENTS TO REVENUE REQUIREMENTS									
2	3 Prior Year Adjustment (Final)		(44	1)					2	18
2	4 Current Year Adjustment (Preliminary)		803						2	19
2	5 Power Purchase Adjustment		(58)	1)					2	20
2	6 RATE STABILIZATION ACCOUNT AMORTIZATION		(30	0)	(300	)	(600)		7	3
2	7 REVISED REVENUE REQUIREMENTS	\$	130,96	6 9	\$ 137,661	\$	144.785			
2	8	-								
2	9 REVENUE AT PRIOR YEAR RATES	\$	124,72	5	\$ 131,159	\$	137.851			
3	0							•		
3	1 REQUIRED RATE INCREASE		5.0	%	5.0%	6	5.0%			

#### 4. Target Cost Variables

11.11

The Incentive Mechanism applies various Cost Drivers and Base Cost Escalators to the Base Cost to determine Target Costs and Revenue Requirements. Table 4-A below presents the main Cost Driver and Base Cost Escalator forecasts. Certain cost accounts make use of other drivers/escalators as described in Section 5 -5. Target Costs.

		Current Estimate				
		Normalized	1	Forecast		
		1999	2000	2001	2002	Notes
1 (	Cost Drivers					
2	Number of Direct Customers (Year-End)	86,459	87.610	89,141	90.869	1
3 4	Customer Growth (Year-End)	1.0%	1.3%	1. <b>7%</b>	1.9%	
5	Number of Direct Customers (Simple Average)	86.049	87.035	88.376	90.005	
6 7	Customer Growth (Simple Average)	1.3%	1.1%	1.5%	1.8%	
8	System Energy Sales (GW.h - Normalized)	2.607	2,620	2.648	2.645	1
9	Losses (GW.h - Normalized)	327	330	333	333	i
10	Gross Load (GW.h - Normalized)	2.934	2.950	2.981	2.978	
11						
12 13	System Energy Sales Growth	0.3%	0.5%	1.1%	-0.1%	
14	Peak Load (MW - Normalized)	<b></b>	<b>640</b>		~~~	
15	Fear Load (MAA - Holligiked)	641	643	6 <b>52</b>	650	1
16	Generation (GW.h)	1,477	1,512	1,550	1,577	2
17	Power Purchases (GW.h)	1.457	1 438	1 431	1.401	2
18	Gross Load (GW.h - Normalized)	2.934	2.950	2.981	2.978	_
19						
20						
21	Base Cost Escalators					
22		1.6%	2.0%	1.9%	1.8%	3
23						
24	CPI - British Columbia	0.8%	1.1%	1.3%	1.3%	4

#### Table 4-A Target Cost Variables

C .......

#### 5. Target Costs

- 1 The target costs presented in this section incorporate the proposed changes outlined in
- 2 Section 3.

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#### 5.1 Operating Expenses

#### Table 5-A Operating Expenses

		-	-	arget 999	Es	urrent timate 1999		2000		arget 2001		2002
1	Operating & Mainten	-										
2	Cost Driver	Direct customers		86.049		86.049		87.035		88.376		00.005
2	Base Cost					305.30		305.30	s	305.30		9 <b>0,005</b> 305.30
4	Base Cost Escalator				•		Э	1.0191	3	1.0327	Э	
5	Productivity Improveme	CPI BC (Cumulative)		1.0082 1.0000		1.0082		0.9800		0.9604		1.0464 0.9412
6	Froductivity improveme		5		-	27,476	e	26.538		26.761	-	27.062
7		-	•	20,400	3	21,470	3	20,930	3	20,701	2	27,002
8	Extraordinary O&M			385	\$	385	\$	6 <b>99</b>	s	6 <b>96</b>		694
9	Capitalized Overhea		5	200	3	365	3	039	3	030	2	0.94
10	Cost Driver	Capital exp. excl. DSM		33.509		3 <b>3.509</b>		45.158		7 <b>6.17</b> 6		72.759
11	Base Cost	Capital exp. excl. USM		33.30 <del>3</del> 8.0%		7.5%		7.4%		4.5%		4.8%
12	Base Cost Escalator	None		0.0% n/s		1.379		n/a				n/a
13			\$	(2.681)	S	(2.502)	S		2	_	S	(3.465)
14	Wheeling	•	-	(2.001)	-	(1000-)	-		-		-	10,100,
15	Cost Driver	MW Months		2.220		2.220		2,130		2.421		2.409
16	Base Cost	(weighted average)	s	1.682	s	_,	S		S		5	
17	Base Cost Escalator	BC Hydro rate	•	1.0000	-			1.0200		1.0220		1.0230
18			\$	3.735	S	3.717	S		\$	4.194		4.251
19	Water Fees		Ľ.									
20	Cost Driver	GW.h		1,513		1,513		1,477		1,512		1,550
21	Base Cost	(includes upgrade)	s	4,866	\$	4,857		4,772		5.030	3	5 5,074
22	Base Cost Escalator	BC Hydro rate		1.0000				1.0200	ł	1.0220		1.0230
23		•	5	7,362	\$	5 7.349		\$ 7,189	)	\$ 7,773		s 8. <b>046</b>
24	Other income		_					_				
25	Cost Driver	Direct customers		86.049		86.049	)	87,035	5	88.376	1	9 <b>0.005</b>
26	Base Cost	(\$ 1998)	\$	(35.44	)			\$ (35.44	<b>I</b> )	\$ (35.44	)	\$ (35.44)
27	Base Cost Escalator	CPI Canada (Cumulative	)	1.0160		1.0160	)	1.036	3	1.0560	)	1.0750
28	3		\$	(3,098	)	\$ (3,265	5)	\$ (3,19	5)	\$ (3,307	n	\$ (3,429)
29	Total Operating Ex	penses	5	32,188		\$ 33,160	)	\$ 31,46	8	\$ 32.703	3	5 33,160

		Ac	tuai		F	precast		
		1	999	2000		2001		2002
1	Head Office Lease Payments	\$	-	\$ 108	S	106	\$	1 <b>04</b>
2	Pension Expense Adjustments							
3	1999 Adjustment		385	385		385		385
4	2000 Adjustment		-	(87)		(87)		(87)
5	Total Pension Expense		385	298		298	•	298
6	Wide Area Network Lease		•	 293		293		293
7	Total Extraordinary O&M Expenses	\$	385	\$ 699	\$	696	\$	694

### Table 5-B Extraordinary O&M Costs

### 5.3 Financing Costs

#### Table 5-C Financing Costs

			-	Sument stimate			F	orecast		
				1999		2000	_	2001		2002
1	Interest expense									
2	Cost Driver	Weighted average debt	s	167.713	s	186.275	S	213.332	\$	252.264
3	Base Cost	Weighted average cost of debt	•	8.01%		7.90%		7.82%		7.68%
4			\$	13,440	\$	14,722	\$	16,679	\$	19,362
5 (	Cost of equity		_							
6	Cost Driver	Simple average shareholders' equity	S	112.567	\$	124,253	\$	142,221	\$	168,176
7	Base Cost	Return on equity (Note 1)	•	9.50%		10.00%		9.75%		9.25%
8			-5	10,694	\$	12,425	\$	13,867	\$	15,556
9					-					
10	Amortization expen	ISE								
11	Cost Driver	Assets subject to amortization		n/a		n/a		n/a		n/a
12	Base Cost			n/a		n/a		n/a		r/a
13			3	9,629	\$	9,892	Ş	12,050	5	13,447
14			-							
15	AFUDC									
16	Cost Driver	Capital expenditures subject to AFUDC		n/a		n/a		n/a		n/a
17	Base Cost			8%		8%	•	8%		8%
18			7	(420		(528)		(2,457		\$ (4,054)
19	Total Financing C	osts	-	\$ 33,343	1	36,411		\$ 40,139	(	\$ 44,311
20			-							
21	Notes:									

22-1.) The 1999 approved return on equity, not the actual, has been shown for the purposes of

23 calculating the return on capitalization for the financing cost adjustments.

Table 5-D Amortization Expense	Table 5-D	Amortization	Expense
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			1999	2000		2001	2002
				(thousa	ands	s)	
1	Amortization Expense						
2	Amortization of Plant & Equipment	\$	11,041	\$ 9,016	\$	10,472	\$ 11,814
3	Amonization of Deferred Charges						
4	Previously Approved		(1,412)	703		1,443	1,498
5	To be Approved		<b>,</b>			-	
6	AFUDC 1998 Final Regulatory Adj.		-	(31)		-	-
7	1999 Revenue Requirements			69		•	-
8	WKP Transmission Access			85		85	85
9	Time of Use Marketing			10		10	10
10	Series 1		-	40		40	40
11		_	9,629	9,892		12,050	13,447

### 5.4 Tax Expense

### Table 5-E Tax Expense

			-	ument stimate			F	orecast		
			_	1999		2000	_	2001		2002
1	Income tax									
2	Cost Driver	Earnings before income taxes	S	16.512	s	20.041	\$	22,365	s	25.091
3	Base Cost	Effective tax rate	•	33.40%		38.00%		38.00%		38.00%
4			\$	5,515	\$	7,615	\$	8,499	\$	9,535
5			_							
6	Property tax									
7	Cost Driver	Assessed value	5	295,000	\$	315,276	\$	355.966	\$	384,276
8	Base Cost	Composite mill rate		30.18		29.00	_	29.00		29.00
9			5	8,902	\$	9,143	\$	10,323	\$	11,144
10										
11	B.C. capital tax									
12	Cost Driver	Total Capitalization	\$	281,417	\$	310,631	\$	355.553	\$	420,440
13	Base Cost	Effective tax rate		0.29%	,	0.29%		0.25%	,	0.23%
14			5	826	\$	8 <b>92</b>	\$	902	\$	978
15	Total Taxes		\$	15,243	\$	17,650	\$	19,724		21,657

November 8, 1999 Updated for November 17, 1999 Negotiated Settlement

### Schedule E Return on Capitalization

			Current stimate			F	orecast		
			1999		2000		2001		2002
1 2	EARNED RETURN Interest expense	\$	13,440	\$	14,722	\$	16,679	\$	19,362
3 4	Cost of equity	¢	10,694 2 <b>4.1</b> 34	• ;	12,425	S	<u>13.867</u> 3 <b>0.546</b>	\$	<u>15.556</u> 34.918
5 6			24,134	3	21,141	<u> </u>			
7	CAPITALIZATION Weighted average debt	\$	167,713	\$	186,275	\$	213,332	\$	252,264
8 9	Simple average shareholders' equity Deferred income taxes		1 <b>12,56</b> 7 1,137		124,253 104		142,221		168,176
10		\$	281,417	\$	310.631	\$	355,553	\$	420,440
11 12	RETURN ON CAPITALIZATION		8.58%	)	8.74%	)	8.59%	,	8.31%

### 6.3 Adjustments to Power Purchase Costs

### Schedule F Adjustment to 1999 Power Purchase Costs

	Target Cost	Current Estimate	Variance	WKP Share of i Market Incentive	Adjustment to Rates
1 TARGET POWER PURCHASE EXPENSE Weather Adjustment ADJUSTED POWER PURCHASE EXPENSE	\$ 44.574 (342) \$ 44.232		(000's) 5 911	330	\$ 581
2 3 SHARED COMPONENT 4 First 5 Next: 6 Next: 7 Over\$1.800 8 Total Market Incentive Variance 9			200 400 520 1.120	100% 50% 75% 10 <b>0</b> %	390
10 FL <u>OW-THROUGH COMPONENT</u> 11 Load Variance 12			(209	100%	
13 TOTAL ADJUSTMENT TO RATES			\$ 911		\$ 581

### 7. Revenue Forecast Summary

1 The following tables are summarized from the Load and Customer Forecast at Tab 3. The

- 2 methodology for forecasting customer growth, load and revenue is described in detail in
- 3 the Load and Customer Forecast.
- 4

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#### 7.1 Sales Load

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- 6 Revenue from the sale of electricity will be adjusted each year to reflect revised load
- 7 forecasts and incorporated in the annual revenue requirements application.

#### Table 7-A Sales Load (GW.h)

	Current Estimate		Forecast	
	1999	2000	2001	2002
1 CUSTOMER CLASS				
2 Residential	958	967	969	973
3 General Service	480	485	492	502
4 Industrial				
5 Mines	12	12	12	•
6 Lumber	161	163	161	159
7 Sundry	77	92	107	102
8 Pulp	12	12	12	12
9	263	279	292	273
10 Wholesale	852	835	841	843
11 Lighting	12	12	12	12
12 Irrigation	42	42	42	42
13 TOTAL SALES LOAD	2,607	2,620	2,648	2,645

#### 7.2 Revenue from Sale of Electricity

11000

#### Table 7-B Revenue from Sale of Electricity

			urrent stimate			 precast	
			1999		2000	 2001	 2002
1 (	CUSTOMER CLASS						
2	Residential	S	53,598	S	53,788	\$ 53,899	\$ 54,120
3	General Service	•	26.498	•	26,986	27,376	27,931
4	Industrial						•
5	Mines		379		408	408	•
6	Lumber		6,791		6,816	6,732	6,649
7	Sundry		2,954		3,758	4,327	4,114
8	Pulp		1,181		1,092	1,092	1,092
9			11,305		12,074	 12,559	 11,855
10	Wholesale		29,771		2 <b>8,9</b> 19	27,561	27,608
11	Lighting		1,333		1,380	1,380	1,380
12	Irrigation		1,500		1,454	1,455	1,456
13	Third Party Transmission Services		•		124	683	685
14	TOTAL SALES REVENUE	\$	124,005	\$	124,725	\$ 124,913	\$ 125,035

Note: Revenues are forecast at rates effective January 1, 1999 and do not include

restructuring accruals.

# 8. Capital Expenditures

# 8.1 Base Capital Expenditures

### Table 8-A Base Capital Expenditures

			Tan			rent mate			Fo	recast		
				999		1999		2000		2001		2002
1	Generation											
2	Cost Driver	Generating Plants		4		4		4				
3	Base Cost	(\$ 1998)	\$	1.275	s	1.275	s	1.275	S	1.275	s	1.275
4	Base Cost Escalator	CPI Canada (Cumulative)	•	1.0160	•	1.0160	•	1.0363	•	1.0560	Ψ	1.0750
5	Productivity Improvement			1.0000				0.9800		0.9604		0.9412
6		(	s	1,296	S	1.345	S		S	1,293	S	1.290
7	Transmission and Distri	oution Upgrade									Ť	
8	Cost Driver	Peak MW (Normalized)		641		641		643		652		650
9	Base Cost	(\$ 1998)	\$	14,224	\$	14,224	\$	14.224	\$	14.224	s	14,224
10	Base Cost Escalator	CPI Canada (Cumulative)		1.0160		1.0160		1.0363		1.0560	Ť	1.0750
11	Productivity Improvem			1.0000				0.9800		0.9604		0.9412
12		-	5	9.263	\$	9,522	\$	9.288	\$	9,405	S	
13	Distribution Extensions	i										
- 14	Cost Driver	Number of New Customers		821		821		1,151		1.531		1.728
15	Base Cost	(\$ 1998)		846		846		1,325		1.325		1,325
16	Base Cost Escalator	CPI Canada (Cumulative)		1.0160		1.0160		1.0363		1.0560		1.0750
17	Productivity Improvem	ent Factor (Cumulative)		1.0000				0.9800		0.9604		0.9412
18			\$	705	\$	1.301	\$	1,549	\$	2,057	5	
19	General Plant											
20	Cost Driver	Direct customers		86,049		8 <b>6.049</b>		87.035		88.376		90.005
21	Base Cost	(\$ 1998)	\$	44.14	\$	44.14	5	44.14	S	44.14	S	
22		CPI Canada (Cumulative)		1.0082		1.0082		1.0191		1.0327		1.0464
23	Productivity Improven	nent Factor (Cumulative)		1 0000	)			0.9800		0.9604		0.9412
24				3.829		4.329		3.837	•	3.869	5	3.912
25	i Total Base Capital Exp	enditures		15,093	\$	16,497		5 15.969	\$	16,625	ş	16,874

# 8.3 Aggregate Capital Expenditures

### Table 8-B Aggregate Capital Expenditures

		Current Estimate		Forecast	
		1999	2000	2001	2002
1 E	xtraordinary Expenditures				
2	Turbine Upgrades	8,613	13,730	12,027	11 450
3	Dam Rehabilitation Projects	356	13,750	12,027	11,450
4	44 Line Upgrade	2,700	-	-	-
5	49 Line Upgrade	2,700	-	-	-
6	Insulator Replacement Program	1,371	900	•	-
7	Okanagan-Kootenay Transmission Supply	1,571	9,637	41,878	- 39,397
8	Huth Substation/Subtransmission Rebuild	600	2,292	41,070	33,337
9	Joe Riche Reconductoring	1,547	2,202	-	•
10	Okanagan HV Capacitors	1,047	-	1,580	•
11	138kV Line to Big White		-	40	520
12	Big White Substation		_	40	340
13	Greenwood Substation		102	898	-
14	Ruckles Substation			-	2,900
15	Lee Terminal Upgrade		-	-	1,150
16	CSP Transformer Replacement		500	1,000	.,
17	Customer Information System	1,575	1,000	.,	_
18	Kelowna Operations Center	1,010	900	2,000	-
19	Extraordinary Pension (Capitalized Portion)		128	128	128
20		17,012	29,189	59,551	55,885
21	Demand Side Management				00,000
22	Demand Side Management	1,596	1,542	1,585	1,624
23	DSM Tax	(728)	(704)	(723)	(741)
24		868	838	862	883
25	Total Extraordinary Capital Expenditures	17,880	30,027	60,413	56,768
26	Total Base Capital Expenditures	16.497	15.969	16,625	16.874
27	Total Capital Expenditures	\$ 34.377	\$ 45.996	\$ 77.038	\$ 73.642

# Demand Side Management Incentive Mechanism for 2000:

The 2000 DSM incentive mechanism is a shared savings mechanism (SSM). It is based on a recommendation contained in the study of DSM incentive mechanisms for WKP by David Nichols of the Tellus Institute. It may be extended to 2001 and 2002 upon consensus of the DSM Committee at the next annual review.

The SSM has been the most commonly used shareholder incentive during the 1990's. This approach will provide WKP with a share of the net benefits from its DSM activities. Benefits are defined as the value of avoided energy and capacity costs and deferred capital expenditures. All utility program costs and the customer costs of energy efficiency are deducted from the benefits to arrive at the net benefits. This mechanism sends the signal to maximize the resource savings per dollar spent on energy efficiency measures. The SSM will provide for a small share of the life-cycle benefits as a potential reward to the shareholders. It also introduces a penalty for not achieving a threshold level of net benefits.

The SSM approach requires both the power savings and the resource benefits flowing from those savings to be quantified. The benefits are calculated over the lifetimes of the DSM measures put into place. WKP will receive a share of the total net present value of these life-cycle benefits.

#### Gross Benefit Values

For 2000, the benefits are valued at 2.6¢ for each kW.h (energy savings) and \$28 for each annual KW (capacity savings) and \$36 for each annual KW saved from peak (deferred capital expenditures). The lifetimes of DSM measures range from 5 years to 20 years.

#### SSM Incentive or Penalty Rates

The DSM Committee modified the report recommendation by introducing different incentive or penalty levels based on WKP's performance compared to Plan Net Benefits in 2000 for each of the three sectors. The maximum incentive amount that can be earned in any sector will be based on 150% of the plan net benefits for that sector and the maximum penalty will be based on 50% of the plan net benefits:

TABLE A for Incentive	es (+) or	Penaitie	s (-) at S	elected ]	Performa	ace Leve	cls	
% of Plan Nct Benefits	<50%	<70%	<90%	<95%	95-100%	>100%	>110%	>120%
Residential	-6,0%	-4.5%	-3.0%	0.0%	0.0%	3.0%	4.5%	6.0%
General Service	-4.0%	-3.0%	-2.0%	-1.0%	0.0%	2.0%	3.0%	4.0%
Industrial	-3.0%	-2.0%	-1.0%	-0.5%	0.0%	1.0%	2.0%	3.0%

#### Plan Net Benefits for 2000

For purposes of the SSM, Table B is WKP's Plan Net Benefits for 2000:

TABLE B (with maximum and minimum values of +/- 5	/- 50% of <b>p</b>	lan)
---	--------------------	------

Sector (\$000)	Gross	TRC	et Benefits (NB)	Max NB	Min NB
Residential	769	590	179	269	90
General Service	2540	1293	1247	1871	624
Industrial	483	243	240	360	120

This plan will form the basis for the application of incentives or penalties from Table A. For incentive purposes, WKP expenditures will be capped at 110% of the planned \$1254 K for program delivery. Planning and evaluation expenditures of \$288K will not form part of the incentive calculation. DSM expenditures and targets for 2001 and 2002 will be established at the WKP annual reviews proceeding each year.

APPENDIX A to Order No. G-134-99 Page 20 of 29

23 November 1999

#### Via Courier

BCUC Log # 2/42 RECEIVED NOV 2 4 1999 Routing......

Mr. R. J. Pellatt Commission Secretary BC Utilities Commission 6<sup>th</sup> Floor, 900 Howe Street Vancouver, BC V6Z 2N3

Dear Mr. Pellatt:

#### Re: Response to Proposed Settlement of Issues West Kootenay Power Ltd. 2000-2002 Preliminary Revenue Requirements Settlement Agreement and Incentive Mechanism Application

By letter dated November 22,1999, the Commission staff requested endorsement letters with respect to the Proposed Settlement of Issues.

The Company endorses the Proposed Settlement of Issues in its entirety, without exception. Item #10 contains a typo in the reference to Tab 4, Appendix A; the power purchase variance ("PPV") is the difference between the APPE and the Actual Power Purchase Expense. The reference to the Power Purchase Price Variance ("PPPV") in Tab 4, Appendix A is incorrect.

#### Re: Customer Satisfaction Survey

Please find enclosed fifteen copies of the Customer Satisfaction Index ("CSI") results for inclusion in the 2000-2002 Preliminary Revenue Requirements Application binder at the end of Tab 6. The 1999 actual CSI for WKP is 89.8% which compares favourably to the 1997 and 1998 CSI's of 90.0%. WKP therefore has achieved a satisfactory Customer Satisfaction Index ("CSI") for 1999. Page 20 of Tab 6 has been amended to reflect the CSI results and should replace the previously filed page.

By copy of this letter, WKP's endorsement of the Proposed Settlement Agreement and a copy of the CSI results is being forwarded to participants in the negotiations.

Sincerely,

WM Kay

√ Robert H. Hobbs
Director, Regulatory and
Government Affairs

cc: 2000-2002 Annual Review Participants Enclosures (15)



### 5. CUSTOMER SATISFACTION

In November of each year, an independent market research firm carries out a telephone survey of 1,000 utility customers in the West Kootenay Power service area. A survey of this size provides results which are accurate  $\pm 3.1\%$  at the 95% confidence level.

Customers are specifically asked to rate their utility on a scale of 1-10 with regard to their satisfaction on five elements of core service.

Ratings from all 1,000 customers are then rolled together and averaged to provide an overall Customer Satisfaction Index (CSI). The five elements that of the CSI are:

- 1. Reliability of electric service
- 2. Speed of service restoration
- 3. Quality of service contact
- 4. Helping customers conserve energy
- 5. Price

Customer perception and satisfaction are affected by changes in service delivery mechanisms, costs and reliability. The successful shift from a traditional utility to one driven by performance standards requires that the organization undertake numerous changes, while maintaining a stable CSI rating over the long-term.

Results from this year's survey and prior year comparisons are attached.

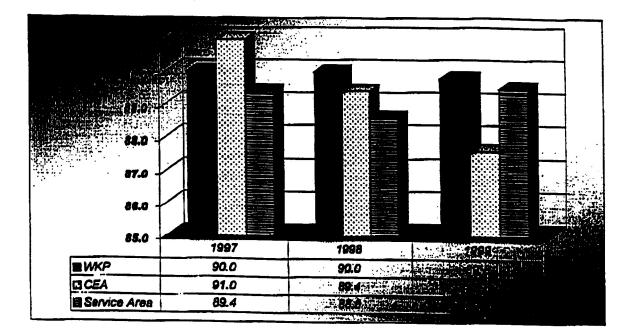
APPENDIX A to Order No. G-134-99 Page 22 of 29

WEST KOOTENAY POWER

### **Customer Satisfaction**

#### **1999 Customer Satisfaction Index**

#### Annual Results for 1997 to 1999



- CSI = Composite Index of:
  - \* Reliability of Electric Service
  - \* Speed of Service Restoration
  - \* Quality of Service Contact
  - \* Helping Customers Conserve Energy
  - \* Price

Note: Annual data has been presented for 1997 to 1999. The rating scales changed for the CSI for both CEA and WKP surveys in 1997. Therefore, it is not possible to calculate a three-year average for the period anding 1997 and 1998.

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# Kootenay-Boundary Regional Association Nelson/Creston Constituency Association

**Green Party** 

Box 717, Nelson, British Columbia, V1L 5R4

November 25, 1999

William Grant, Executive Director Regulatory Affairs & Planning, British Columbia Utilities Commission, Sixth Floor, 900 Howe Street, Vancouver, BC

BCUC Log # 2/52 RECEIVED NOV 2 5 1999 Routing Confidential: letter to step

Dear Mr Grant

Thank you for faxing the letter of November 22, 1999, to my home fax at (250) 353-7350, the Kootenay-Boundary Greens really appreciate the chance to have input into this decision.

We cannot endorse the proposal of a 5% rate increase in each of the next three years at this time as we feel that to do so would be to endorse West Kootenay Power receiving a rate increase when they have as yet not demonstrated to our satisfaction that they have fixed the problem of potential power surges in the Kootenay river and Kootenay Lake portion of their transmission area.

We also want to urge the BC Utilities Commission to re-consider its requirement that West Kootenay Power customers and not shareholders should pay for damages arising out of the 1999 power surges. As a motorists, for example, each of us is expected to drive in accordance with the conditions at the time, and cannot expect other motorists to pay for our injuring their person or damaging their property when we have an accident that involves them.

We therefore find it hard to believe that West Kootenay Power does not carry some kind of accident or liability insurance from which they can draw on to pay for the damage caused to customers property and equipment. To ask customers as whole to pay for damage caused by a power failure is in our opinion a bit like saying no matter what West Kootenay Power does they are never liable for any error they might make.

One outage maybe, but we documented at the hearings in Kelowna at least three, possibly four, power outages that caused damage to property and equipment in 1999 in the Kootenay river and Kootenay Lake transmission area. West Kootenay Power shareholders must accept some culpability for this situation, and as we said at the hearings not just reap the revenue benefit of a late spring and higher flow through of water that allowed for full capacity power generation during the thunderstorm season.

In this regard, we wish to remind the Commission that the evidence clearly showed that a similar power outage in 1993 did not result in the reported \$360,000 damage to approximately 450 customers that occurred in 1999. Such a decision as the one made by the Commission (to have customers be



Office Phone/Fax: (250)354-4615 Home Phone/Fax: (250)353-7350 E-Mail: ashadra@pop.kin.bc.ca liable for compensation) only serves to push costs and rates up even faster than they are already moving towards BC Hydro rates.

Finally, we again wish to reiterate that West Kootenay Power should not take five months to alert all customers (via a bill stuffer) that the power outages may have caused damage to, for example, fire alarms and furnace carbon monoxide detectors. If West Kootenay Power could mail out a notice to all customers after a recent brown out in Greenwood it can afford the residents of the Kootenay river and Kootenay Lake the same courtesy and the Commission should ensure that West Kootenay Power has a consistent public notification policy.

Given the rural and scattered nature of customers the Kootenay-Boundary Greens would recommend adoption of bill stuffers rather than radio, tv and newspaper advertisements, so as to ensure that the well being and safety of all customers is protected.

When customers anecdotal comments include small fires and notation that a fire alarm quite literally blew off the wall during one of the surges in Kaslo we become alarmed about the time it has taken to get a bill stuffer out to all customers alerting them to potential safety problems. For this reason we also wish to see the claims deadline extended until after every customer has had a chance to determine if any damage has occurred to their property as a result of these power outages in the Kootenay river and Kootenay Lake transmission area.

Thanking you for your immediate attention to these matters.

Yours (faxed direct from computer) Andy Shadrack

Co-spokesperson Kootenay-Boundary Greens

cc Mr Robert Hobbes, Director, Regulatory and Government Affairs, West Kootenay Power



Office Phone/Fax: (250)354-4615 Home Phone/Fax: (250)353-7350 E-Mail: ashadra@pop.kin.bc.ca



#### APPENDIX A to Order No. G-134-99 Page 25 of 29

Electrical Division 1495 Hardy Street Kelowna, B.C. V1Y 7W9 Tel: (250) 862-5500 Option 3 Fax: (250) 762-0165

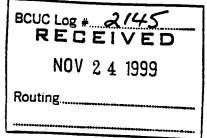
Works and Utilities Department

November 24, 1999

Mr. W. J. Grant Executive Director, Regulatory Affairs & Planning British Columbia Utilities Commission Sixth Floor, 900 Howe Street, Box 150 Vancouver, British Columbia V6Z 2N3

"CONFIDENTIAL"

Dear Mr. Grant:



Re: Proposed Settlement of Issues West Kootenay Power Ltd. 2000-2002 Revenue Requirements and Incentive Mechanism Application

The Interior Municipal Electrical Utilities from the City of Kelowna, City of Nelson, City of Grand Forks, City of Penticton, District of Summer and Princeton Light & Power Ltd. are jointly endorsing the Settlement Agreement (as a package) achieved with respect to the West Kootenay Power Ltd. 2000-2002 Revenue Requirements and Incentive Mechanism Application.

We fully support the Negotiated Settlement Process and recommend the conclusions arrived at on Nov. 15<sup>th</sup>, 16<sup>th</sup> & 17<sup>th</sup>, 1999, be forwarded for review by the B.C. Utilities Commission.

Respectfully submitted,

K. E. Carle, P. Mgr., C.I.M. Electrical Manager IMEU Chairman

cc IMEU Director of Works & Utilities

APPENDIX A to Order No. G-134-99 Page 26 of 29



### Works and Utilities Department

Electrical Division 1495 Hardy Street Kelowna, B.C. V1Y 7W9 Tel: (250) 862-5500 Option 3 Fax: (250) 762-0165

November 24, 1999

Mr. R. J. Peilatt Commission Secretary British Columbia Utilities Commission Sixth Floor, 900 Howe Street, Box 150 Vancouver, British Columbia V6Z 2N3

RECEIVED NOV 2 4 1999 Routing.

Dear Mr. Pellatt:

#### Re: West Kootenav Power Ltd. - 1999 Annual Review

1 am writing on behalf of the Interior Municipal Electrical Utilities from the City of Kelowna, City of Nelson, City of Grand Forks, City of Penticton, District of Summerland and Princeton Light & Power Ltd. to advise the Commission we do not support a performance incentive payment to West Kootenay Power for 1999.

The IMEU believe the intent of the performance incentive is to reward the company for financial performance over the year, provided that the <u>quality</u> of service does not deteriorate. Unfortunately, as you are well aware, customers in the Nelson/South Slocan area experienced repeated voltage and frequency excursions over this past summer that resulted in hundreds of thousands of dollars in damage to customer equipment. These events represent a significant deterioration of the quality of service that, in our opinion, preclude any entitlement to a performance incentive.

We will have representation at the Annual Review if required on November 30, 1999. If you wish to discuss this matter further please contact my office at 1-250-862-5560, ext. 509.

Respectfully submitted,

E. Carle, P. Mgr., C.I.M. Chairman, IMEU

cc Interior Municipal Electrical Utilities West Kootenay Power



APPENDIX A to Order No. G-134-99 Page 27 of 29

### NATURAL RESOURCE INDUSTRIES Box 19, Hedley, B.C., V0X 1K0 Fax / Phone (250)292-8692

BC Fishing Resorts and Outlitters Assn. Council of Tourist Associations of BC Guide Outlitting Association of BC BC Trapping Association National Farmers Union Certified Organic Associations of BC BC Wildersflers Association

Whitewater Kayaking Association DC Wildlife Federation Recreational Canocists Association DC Federation of Fly Fishers Steelined Society Outdor Recreation Council of BC Commercial Fishing Industry Council

November 24, 1999

Mr. Robert J. Pellatt BC Utilities Commission 900 Howe Street Vancouver, BC, V6Z 2N3

Via Fax: (604) 660-1102

Dear Mr. Pellatt.

Re: Proposed Settlement of Issues West Kootenay Power Ltd. 2000-2002 Preliminary Revenue Requirements and Incentive Mechanism Application

Natural Resource Industries endorses the Proposed Settlement of Issues as per the November 22 letter of W.J. Grant.

Yours truly,

**Richard Tarnoff** 

BCUC Log # 2147 RECEIVED NOV 2 5 1999 Routing Confidential letter

APPENDIX A to Order No. G-134-99 Page 28 of 29

# Hedley Improvement District

BOX 186, HEDLEY, B.C. VOX 1K0 TELEPHONE (250) 292-8637 • FAX (250) 292-8637

November 24, 1999

Mr. Robert J. Pellatt BC Utilities Commission 900 Howe Street Vancouver, BC, V6Z 2N3

Via Fax: (604) 660-1102

Dear Mr. Pellatt,

Re: Proposed Settlement of Issues West Kootenay Power Ltd. 2000-2002 Preliminary Revenue Requirements and Incentive Mechanism Review

Hedley Improvement District endorses the Proposed Settlement of Issues as per the November 22, 1999 letter of Mr. W.J. Grant.

Yours truly,

**Richard Tarnoff** 

BCUC Log # 2148 RECEIVED NOV 2 5 1999 lidentic letter dist Routing (my topy to CMS

### The British Columbia Public Interest Advocacy Centre

815-815 West Hastings Street Vancouver, E.C. V&C 184 Tel: (604) 687-3063 Fex: (604) 682-7898 email: bepize@bepize.com http://www.bepize.com

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	. 687-4134
Patricia MacDonald	687-3017
Susan Prosen	
Susan Prosser articles student)	687-3083
Bernistens & Bolloitons	

#### <u>Via fax and mail: 660-1102</u>

December 13, 1999

Robert J. Pellatt Commission Secretary BC UTILITIES COMMISSION 6th Floor - 900 Howe Street Vancouver, BC V6Z 2V3

BCUC Log # 22.34 RECEIVED DEC 1 3 1999 Routing Gonfiel to Aty - BAK / WJG

Dear Mr. Pellatt:

Re: West Kootenay Power Ltd. - 2000 - 2002 Revenue Requirements BCUC Order No. G-94-99

I have now had the opportunity of consulting with my clients and am happy to advise that CAC(BC) et al. accepts the proposed Settlement Agreement as filed.

Yours sincerely,

BC PUBLIC INTEREST ADVOCACY CENTRE

Haleret

Richard J. Gathercole Counsel for CAC(BC) et al.

c: Robert Hobbs, WKP (via fax only)

RJG:11

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